## Bureau of Justice Statistics Bulletin

# Jail Inmates at Midyear 2007 

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On June 29, 2007, the number of inmates held in local jails reached 780,581 , an increase of $1.9 \%$ (or 14,571 inmates) since June 30, 2006 (figure 1). Between 2000 and 2007 the number of inmates confined in the nation's jails increased at an average annual rate of $3.3 \%$. With the exception of 2005, the rate of growth in the jail inmate population has declined every year since 2002. Growth slowed from 2.5\% in 2006 to $1.9 \%$ in 2007. The rate of growth in the 12 months ending June 29, 2007 was the smallest annual growth rate in the jail population since 2001 and the second smallest since 1981.

The midyear count of inmates does not fully represent the total jail population throughout the year. Jail populations rise (admissions) and fall (releases) day-to-day. These fluctuations are taken into account in the average daily population. From midyear 2006 to midyear 2007, the average daily jail population increased $2.4 \%$, from 755,896 to 773,800 (appendix table 4). From midyear 2006 to midyear 2007, the rate of growth slowed for both the average daily jail population and the count of jail inmates.

## Jail capacity and population increase at the same rate during 2007

The total rated capacity of local jails at midyear 2007 reached 813,502 beds, up from an estimated 677,787 beds at midyear 2000 (figure 2). This was an average increase of $2.6 \%$ per year. Rated capacity is the maximum number of beds or inmates allocated to each jail facility by a state or local rating official.
Local jail officials added jail capacity at a rate about equal to the growth in the number of inmates confined at midyear. During the 12-month period ending June 29, 2007, the jail inmate population and rated capacity of the nation's jails both increased 1.9\%. In absolute numbers, inmates increased by 14,571 and beds by an estimated 15,502. At midyear 2007, local jails operated at $96 \%$ of rated capacity, up from 90\% at midyear 2001.

Inmates confined in local jails at midyear, 2000-2007


Figure 1

Rated capacity of local jails and percent of capacity occupied, 2000-2007


Figure 2

Detailed information is available in appendix tables in the online version of this report on the BJS Website at <http://www.ojp.usdoj.gov/bjs/pub/ pdf/jim07.pdf>.

## Local jails admitted about 13 million persons during the 12 months ending June 29, 2007

The jail population at midyear 2007 represented a comparatively small percentage of all admissions reported over the 12-month period. Local jails admitted an estimated 13 million persons during the 12 months ending June 29, 2007, or about 17 times the size of the inmate population $(780,581)$ at midyear.* In 1999, there were an estimated 11.4 million admissions during the 12 months ending June 30 , about 19 times the size of the June 30 population of 605,943 inmates. An estimated 9.8 million inmates were admitted to local jails during the 12 months ending June 30,1993 , about 21 times the number of inmates held in the nation's jails $(459,804)$ at midyear.

## Number of small jail jurisdictions declined; large jail jurisdictions increased

Based on data from the 1999 Census of Jails and the 2005 Census of Jail Inmates, the number of jail jurisdictions nationwide declined by 123, from 2,999 to 2,876 jurisdictions (table 1). Jurisdictions reporting an average daily jail population of 50 or fewer inmates (small jails) decreased by 371, from 1,518 to 1,147. These jail jurisdictions accounted for all of the decline in the number of jurisdictions during this period. Over two-thirds (248) of the small jail jurisdictions grew into a larger size category, and the remaining 123 closed between 1999 and 2005. The number of jurisdictions in all other size categories (measured by the average daily population) increased during the period.

Based on the number of large jail jurisdictions in the 2005 Census of Jail Inmates, a comparison of the same 159 jail jurisdictions was conducted for the 1999 Census of Jails. A total of 120 of the 158 (one jurisdiction was not in the 1999 Census) jail jurisdictions met the definition of a large jail jurisdiction in both 1999 and 2005 (table 2).

[^0]Table 1. Number of jail jurisdictions, midyear 1999 and 2005
Percent of jail

| Jurisdiction size* | Number of jail jurisdictions |  |  | Percent of jail jurisdictions |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | 1999 | 2005 | Difference | 1999 | 2005 |
| Total | 2,999 | 2,876 | -123 | 100.0\% | 100.0\% |
| Fewer than 50 |  |  |  |  |  |
| inmates | 1,518 | 1,147 | -371 | 50.6\% | 39.9\% |
| 50 to 99 | 547 | 559 | 12 | 18.2 | 19.4 |
| 100 to 249 | 471 | 564 | 93 | 15.7 | 19.6 |
| 250 to 499 | 212 | 286 | 74 | 7.1 | 9.9 |
| 500 to 999 | 128 | 161 | 33 | 4.3 | 5.6 |
| 1,000 or more | 123 | 159 | 36 | 4.1 | 5.5 |

*Based on the average daily population.

Table 2. Change in number of jail jurisdictions reporting an average daily population of 1,000 or more inmates, 1999 and 2005

| Jurisdiction size ${ }^{\text {a }}$ | Jail jurisdictions with 1,000 or more inmates ${ }^{\text {a }}$ |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
|  | Number of jurisdictions | Number of inmates on June 30 |  | Change in inmate population, 1999 and 2005 |  |
|  |  | 1999 | 2005 | Number | Percent |
| Jail jurisdictions with |  |  |  |  |  |
| 1,000 or more |  |  |  |  |  |
| inmates in - |  |  |  |  |  |
| $2005{ }^{\text {b }}$ | 158 | 325,322 | 375,854 | 50,532 | 15.5\% |
| 1999 and 2005 | 120 | 299,618 | 331,822 | 32,204 | 10.7 |
| Difference ${ }^{\text {c }}$ | 38 | 25,704 | 44,032 | 18,328 | 71.3 |

${ }^{\text {a }}$ Based on the average daily population.
${ }^{\text {b }}$ Excludes the Louisville Metro Department of Corrections in Kentucky which opened after the 1999 Census of Jails.
${ }^{\mathrm{c}}$ Facilities that had less than 1,000 inmates in 1999.

These jurisdictions accounted for the largest change in the number of inmates $(32,204)$. In comparison, 38 jail jurisdictions that had less than 1,000 inmates in 1999 moved into the large category at midyear 2005. These jurisdictions experienced the largest percent change in the inmate population (71.3\%).

## Admissions to large jail jurisdictions fluctuated throughout the year

In 2004 BJS conducted the Survey of Large Jails (SLJ), an addendum to the Annual Survey of Jails. The survey gathered, among other items, monthly admissions in 146 jurisdictions with average daily populations of 1,000 or more inmates in 2004. Based on 129 complete responses for admission data, these large jurisdictions reported an average daily population of 285,452 inmates. They reported nearly 4.5 million admissions to their facilities from January 2003 to January 2004 (figure 3). Monthly admissions fluctuated from a low of 308,582 in February 2003 to a high of 357,259 in August 2003. (See Methodology for additional information on the Survey of Large Jails.)

Number of admissions in large jail jurisdictions


Figure 3

## Jail population growth concentrated in large jails

At midyear 2007, jail jurisdictions (173) with an average daily jail population of 1,000 or more inmates accounted for about $6 \%$ of all jail jurisdictions and about $52 \%$ of the jail inmate population (figure 4). In comparison, jail jurisdictions with an average daily population of fewer than 50 inmates accounted for nearly $40 \%$ of all jail jurisdictions and less than $3 \%$ of the nation's jail population.

Between midyear 2000 and midyear 2007, the number of inmates held in local jails increased by nearly $26 \%$ (or 159,433 inmates), from 621,148 to 780,581 (table 3). The number of inmates confined in large jail jurisdictions grew by nearly $33 \%$ between midyear 2000 and 2007 and accounted for $62 \%$ of the total growth in the jail population. Inmates confined in jurisdictions with an average daily population between 500 to 999 grew by nearly 31\%. The number of inmates held in small jail jurisdictions declined by $23 \%$.

More than 4 in 10 (43\%) admissions during the last week of June 2007 were to large jail jurisdictions (table 4). Small jail jurisdictions holding fewer than 50 inmates accounted for $5.3 \%$ of all jail admissions. They experienced a higher turnover rate (110.5\%) than large jail jurisdictions. The turnover rate takes into account all admissions into and releases from jails. Higher turnover rates mean relatively larger numbers of admissions and releases relative to the size of the average daily population.

## At midyear 2007, 96\% of jail capacity was occupied

Larger jail jurisdictions generally had a higher percent of capacity occupied than small jail jurisdictions at midyear 2007. Jurisdictions with an average daily population of 500 or more inmates were operating at about $99 \%$ of rated capacity, compared to $65 \%$ of rated capacity for jail jurisdictions with average daily populations of fewer than 50 inmates.

| Jurisdiction size* | Population at midyear 2007, <br> as a percent of capacity |
| :--- | :---: |
| Total | $96.0 \%$ |
| Fewer than 50 inmates | 64.5 |
| 50 to 99 | 84.6 |
| 100 to 249 | 92.4 |
| 250 to 499 | 97.8 |
| 500 to 999 | 99.3 |
| 1,000 or more | 99.5 |

*Based on the average daily population.

## About 29\% of the nation's jail population was held in the 50 largest local jail jurisdictions at midyear

At midyear 2007, the 50 largest jail jurisdictions held about 29\% (or 227,901 inmates) of the nation's jail population (table 5). Collectively, these jurisdictions had an average daily population of 227,626 inmates and were operating at about 94\% of rated capacity at midyear 2007, unchanged from midyear 2006.

Number of jail inmates and jurisdictions, by size of jail jurisdiction, midyear 2007


Figure 4

Table 3. Number of inmates confined in local jails at midyear, by size of jurisdiction, 2000 and 2007

| Jurisdiction size* | Number of inmates |  |  |  | Percent of all inmates |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2000 | 2007 | Difference | Percent change | 2000 | 2007 |
| Total | 621,148 | 780,581 | 159,433 | 25.7\% | 100\% | 100\% |
| Fewer than 50 inmates | 29,281 | 22,460 | -6,821 | -23.3\% | 4.7\% | 2.9\% |
| 50 to 99 | 34,571 | 42,325 | 7,754 | 22.4 | 5.6 | 5.4 |
| 100 to 249 | 80,177 | 91,944 | 11,767 | 14.7 | 12.9 | 11.8 |
| 250 to 499 | 79,688 | 98,545 | 18,857 | 23.7 | 12.8 | 12.6 |
| 500 to 999 | 94,060 | 123,007 | 28,947 | 30.8 | 15.1 | 15.8 |
| 1,000 or more | 303,371 | 402,300 | 98,929 | 32.6 | 48.8 | 51.5 |
| *Based on the average daily population. |  |  |  |  |  |  |

Table 4. Admissions by size of jurisdiction for week ending June 29, 2007

|  | Estimated <br> Jurisdiction size |  |  |
| :--- | ---: | ---: | :---: |
| Total <br> population | number of <br> admissions | Turnover rate ${ }^{\text {b }}$ |  |
| Fewer than 50 | 773,800 | 250,950 | $63.6 \%$ |
| inmates | 22,065 | 13,291 | $110.5 \%$ |
| 50 to 99 | 42,001 | 19,400 | 90.7 |
| 100 to 249 | 91,537 | 37,421 | 79.5 |
| 250 to 499 | 97,172 | 35,888 | 71.7 |
| 500 to 999 | 120,715 | 35,873 | 59.2 |
| 1,000 or more | 400,310 | 109,077 | 53.8 |

Note: See Methodology for details on estimation procedure.
${ }^{\text {a }}$ Based on the average daily population.
${ }^{\mathrm{b}}$ The turnover rate was calculated by adding admissions and releases, dividing by average daily population, and multiplying by 100.

Table 5. The 50 largest local jail jurisdictions: Number of inmates held, average daily population, and rated capacity, midyear 2005-07

|  | Number of inmates held ${ }^{\text {a }}$ |  |  | Average daily population ${ }^{\text {b }}$ |  |  | Rated capacity ${ }^{\text {c }}$ |  |  | Percent of capacity at midyear ${ }^{\text {d }}$ |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | 2005 | 2006 | 2007 | 2005 | 2006 | 2007 | 2005 | 2006 | 2007 | 2005 | 2006 | 2007 |
| Total | 227,999 | 225,988 | 227,901 | 223,808 | 226,118 | 227,626 | 241,049 | 239,348 | 242,793 | 95\% | 94\% | 94\% |
| Los Angeles County, CA | 19,732 | 19,062 | 19,175 | 17,893 | 19,287 | 19,266 | 20,619 | 22,411 | 21,364 | 96 | 85 | 90 |
| New York City, NY | 13,153 | 13,641 | 14,120 | 13,576 | 13,494 | 14,004 | 20,804 | 19,674 | 19,686 | 63 | 69 | 72 |
| Cook County, IL | 9,872 | 9,505 | 9,410 | 10,278 | 9,345 | 9,496 | 10,257 | 10,114 | 10,158 | 96 | 94 | 93 |
| Harris County, TX | 9,031 | 9,464 | 9,900 | 8,987 | 9,091 | 9,430 | 9,372 | 9,241 | 9,391 | 96 | 102 | 105 |
| Maricopa County, AZ | 9,584 | 9,243 | 9,466 | 9,054 | 9,733 | 8,941 | 7,270 | 7,270 | 7,270 | 132 | 127 | 130 |
| Philadelphia City, PA | 7,769 | 8,725 | 8,607 | 7,701 | 8,772 | 8,448 | 7,118 | 7,269 | 8,685 | 109 | 120 | 99 |
| Dade County, FL | 6,558 | 6,502 | 6,835 | 6,736 | 6,765 | 6,844 | 8,052 | 7,821 | 7,821 | 81 | 83 | 87 |
| Orange County, CA | 6,493 | 6,455 | 6,841 | 6,067 | 6,513 | 6,571 | 5,782 | 7,019 | 7,019 | 112 | 92 | 97 |
| Dallas County, TX | 7,392 | 7,354 | 6,261 | 7,250 | 7,140 | 6,389 | 7,665 | 7,145 | 7,145 | 96 | 103 | 88 |
| Broward County, FL | 5,618 | 6,121 | 5,782 | 5,497 | 5,949 | 6,051 | 6,254 | 6,254 | 6,452 | 90 | 98 | 90 |
| Shelby County, TN | 5,273 | 5,413 | 5,741 | 5,071 | 5,300 | 5,570 | 6,641 | 6,839 | 6,811 | 79 | 79 | 84 |
| San Bernardino County, CA | 5,753 | 5,533 | 5,647 | 5,618 | 5,735 | 5,457 | 5,258 | 5,914 | 5,914 | 109 | 94 | 95 |
| San Diego County, CA | 5,186 | 5,117 | 5,133 | 5,244 | 5,333 | 5,172 | 4,768 | 4,768 | 4,778 | 109 | 107 | 107 |
| Santa Clara County, CA | 4,789 | 4,421 | 4,748 | 4,472 | 4,750 | 4,852 | 4,129 | 4,169 | 4,169 | 116 | 106 | 114 |
| Sacramento County, CA | 3,985 | 4,197 | 4,361 | 4,190 | 4,049 | 4,592 | 4,751 | 4,991 | 4,775 | 84 | 84 | 91 |
| Alameda County, CA | 4,083 | 3,993 | 3,978 | 4,028 | 3,982 | 4,282 | 4,185 | 4,469 | 4,505 | 98 | 89 | 88 |
| Orange County, FL | 3,735 | 4,051 | 4,180 | 3,803 | 3,835 | 4,146 | 4,352 | 4,352 | 4,721 | 86 | 93 | 89 |
| Baltimore City, MD | 3,490 | 4,038 | 4,182 | 3,999 | 4,156 | 4,126 | 4,522 | 4,522 | 4,522 | 77 | 89 | 92 |
| Bexar County, TX | 4,109 | 4,084 | 4,088 | 3,862 | 4,015 | 4,067 | 4,294 | 4,294 | 4,294 | 96 | 95 | 95 |
| Hillsborough County, FL | 4,729 | 3,929 | 3,894 | 4,637 | 4,384 | 3,955 | 4,190 | 4,190 | 4,190 | 113 | 94 | 93 |
| Jacksonville City, FL | 3,580 | 3,613 | 3,581 | 3,447 | 3,493 | 3,725 | 3,137 | 3,137 | 3,137 | 114 | 115 | 114 |
| Pinellas County, FL | 3,600 | 3,695 | 3,510 | 3,600 | 3,502 | 3,644 | 3,119 | 3,363 | 3,353 | 115 | 110 | 105 |
| Clark County, $\mathrm{NV}^{\text {e }}$ | 3,173 | 3,354 | 3,237 | 3,205 | 3,384 | 3,583 | 2,857 | 2,859 | 2,860 | 111 | 117 | 113 |
| Tarrant County, TX | 3,393 | 3,475 | 3,341 | 3,345 | 3,500 | 3,500 | 4,044 | 4,564 | 4,564 | 84 | 76 | 73 |
| Davidson County, TN | 3,246 | 3,450 | 3,641 | 3,122 | 3,202 | 3,445 | 3,679 | 3,679 | 3,679 | 88 | 94 | 99 |
| Riverside County, CA | 3,188 | 3,264 | 3,492 | 3,237 | 3,258 | 3,433 | 2,882 | 2,884 | 3,129 | 111 | 113 | 112 |
| District of Columbia ${ }^{\text {f }}$ | 3,552 | 3,214 | 3,103 | 3,540 | 3,584 | 3,325 | 3,825 | 3,825 | 3,825 | 93 | 84 | 81 |
| Fresno County, CA | 2,836 | 3,467 | 3,294 | 3,006 | 3,538 | 3,094 | 3,820 | 3,778 | 3,778 | 74 | 92 | 87 |
| Allegheny County, PA | 2,856 | 3,026 | 3,113 | 2,815 | 3,370 | 3,076 | 3,307 | 3,342 | 3,341 | 86 | 91 | 93 |
| Gwinnett County, GA | 3,016 | 2,998 | 3,142 | 2,709 | 2,716 | 3,033 | 2,076 | 2,076 | 3,538 | 145 | 144 | 89 |
| Fulton County, GA | 3,202 | 2,816 | 2,899 | 3,126 | 2,970 | 2,936 | 2,725 | 3,115 | 3,115 | 118 | 90 | 93 |
| Milwaukee County, WI | 2,738 | 2,917 | 3,139 | 2,809 | 2,892 | 2,905 | 3,000 | 3,000 | 3,000 | 91 | 97 | 105 |
| Palm Beach County, FL | 2,771 | 2,766 | 2,854 | 2,782 | 2,630 | 2,882 | 3,365 | 3,365 | 3,345 | 82 | 82 | 85 |
| Travis County, TX | 2,869 | 2,548 | 2,954 | 2,750 | 2,595 | 2,813 | 2,847 | 3,056 | 3,176 | 101 | 83 | 93 |
| Wayne County, MI | 2,472 | 2,902 | 2,818 | 2,599 | 2,867 | 2,805 | 2,725 | 2,725 | 2,721 | 91 | 106 | 104 |
| Orleans Parish, LA | 6,295 | 1,898 | 2,526 | 5,919 | 1,569 | 2,722 | 7,673 | 1,845 | 2,721 | 82 | 103 | 93 |
| Oklahoma County, OK | 2,761 | 2,876 | 2,506 | 2,337 | 2,752 | 2,719 | 2,850 | 2,890 | 2,635 | 97 | 100 | 95 |
| King County, WA | 2,536 | 2,499 | 2,638 | 2,525 | 2,560 | 2,715 | 3,154 | 3,154 | 3,154 | 80 | 79 | 84 |
| Mecklenburg County, NC | 2,225 | 2,466 | 2,778 | 2,047 | 2,335 | 2,647 | 2,668 | 2,668 | 2,668 | 83 | 92 | 104 |
| De Kalb County, GA | 3,030 | 2,779 | 2,772 | 2,810 | 3,117 | 2,619 | 3,636 | 3,636 | 3,636 | 83 | 76 | 76 |
| Franklin County, OH | 2,726 | 2,553 | 2,408 | 2,701 | 2,561 | 2,592 | 2,659 | 2,531 | 2,541 | 103 | 101 | 95 |
| Cobb County, GA | 2,422 | 2,540 | 2,591 | 2,431 | 2,510 | 2,561 | 2,559 | 2,559 | 2,559 | 95 | 99 | 101 |
| Bernalillo County, NM | 2,169 | 2,410 | 2,635 | 2,157 | 2,292 | 2,497 | 2,048 | 2,048 | 2,236 | 106 | 118 | 118 |
| Polk County, FL | 2,877 | 2,565 | 2,454 | 2,871 | 2,605 | 2,464 | 1,808 | 1,808 | 1,808 | 159 | 142 | 136 |
| Suffolk County, MA | 2,160 | 2,531 | 2,407 | 2,576 | 2,387 | 2,426 | 2,932 | 2,932 | 2,858 | 74 | 86 | 84 |
| Marion County, IN | 2,717 | 3,114 | 2,501 | 2,407 | 3,064 | 2,425 | 2,463 | 2,463 | 2,412 | 110 | 126 | 104 |
| Denver County, CO | 2,368 | 2,429 | 2,371 | 2,256 | 2,469 | 2,417 | 1,672 | 1,710 | 1,710 | 142 | 142 | 139 |
| Hamilton County, OH | 2,333 | 2,393 | 2,244 | 2,319 | 2,347 | 2,351 | 2,472 | 2,472 | 2,486 | 94 | 97 | 90 |
| Kern County, CA | 2,263 | 2,279 | 2,279 | 2,212 | 2,279 | 2,338 | 2,324 | 2,698 | 2,698 | 97 | 84 | 84 |
| El Paso County, TX | 2,291 | 2,303 | 2,324 | 2,185 | 2,142 | 2,275 | 2,440 | 2,440 | 2,440 | 94 | 94 | 95 |

Note: Jurisdictions are ordered by average daily population in 2007.
${ }^{\text {a }}$ Number of inmates held in jail facilities.
${ }^{\mathrm{b}}$ Based on the average daily population for the year ending June 30 . The average daily population is the sum of the number of inmates in jail each day for a year, divided by the number of days in the year.
${ }^{\mathrm{c}}$ Rated capacity is the number of beds or inmates assigned by a rating official to facilities within each jurisdiction.
${ }^{\mathrm{d}}$ The number of inmates divided by the rated capacity multiplied by 100 .
${ }^{\mathrm{e}}$ The confined population total for Clark County, NV, excludes inmates held in contract facilities.
IIncludes offenders held in the D.C. Detention Facility, community corrections center, and contract housing under the Department of Corrections.

## Characteristics of jail inmates at midyear 2007

- Since midyear 2000, the percentages of men and women in local jails has remained relatively unchanged (table 6).
- The number of women in local jails reached 100,047 in 2007, up from 70,414 in 2000 (appendix table 4).
- Nearly 6 in 10 offenders in local jails were racial or ethnic minorities at midyear 2007. An estimated 301,900 were black and 125,600 were Hispanic or Latino.
- The percentages of whites and blacks confined in jail remained relatively unchanged since midyear 2006; the Hispanic or Latino population grew from $15.6 \%$ at midyear 2006 to $16.1 \%$ of all inmates midyear 2007.
- At midyear 2007, 62\% of inmates had not been convicted or were awaiting trial, up from $56 \%$ in 2000.
- At midyear 2007, the jail incarceration rate was 259 inmates per 100,000 U.S. residents, up from 226 per 100,000 residents in 2000 (appendix table 4).

Table 6. Characteristics of inmates in local jails at midyear 2000 and 2005-2007

| Characteristic | Percent of jail inmates |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2000 | 2005 | 2006 | 2007 |
| Gender |  |  |  |  |
| Male | 88.6\% | 87.3\% | 87.1\% | 87.1\% |
| Female | 11.4 | 12.7 | 12.9 | 12.9 |
| Age |  |  |  |  |
| Adult | 98.8\% | 99.1\% | 99.2\% | 99.1\% |
| Male | 87.4 | 86.5 | 86.3 | 86.3 |
| Female | 11.3 | 12.6 | 12.9 | 12.8 |
| Juvenile ${ }^{\text {a }}$ | 1.2 | 0.9 | 0.8 | 0.9 |
| Held as adults ${ }^{\text {b }}$ | 1.0 | 0.8 | 0.6 | 0.7 |
| Held as juveniles | 0.2 | 0.1 | 0.2 | 0.2 |
| Race/Hispanic origin ${ }^{\text {c }}$ |  |  |  |  |
| White ${ }^{\text {d }}$ | 41.9\% | 44.3\% | 43.9\% | 43.3\% |
| Black/African American ${ }^{\text {d }}$ | 41.3 | 38.9 | 38.6 | 38.7 |
| Hispanic/Latino | 15.2 | 15.0 | 15.6 | 16.1 |
| Other ${ }^{\text {d,e }}$ | 1.6 | 1.7 | 1.8 | 1.8 |
| Two or more races ${ }^{\text {d }}$ | ... | 0.1 | 0.1 | 0.1 |
| Conviction status |  |  |  |  |
| Convicted | 44.0\% | 38.0\% | 37.9\% | 38.0\% |
| Male | 38.2 | 33.2 | 32.8 | 32.9 |
| Female | 6.7 | 4.9 | 5.0 | 5.2 |
| Unconvicted | 56.0\% | 62.0\% | 62.1\% | 62.0\% |
| Male | 48.9 | 54.2 | 54.3 | 54.3 |
| Female | 8.1 | 7.7 | 7.8 | 7.7 |

Note: See appendix table 4 for estimated number of jail inmates. ...Not collected.
${ }^{\text {a }}$ Persons under age 18 at midyear.
${ }^{\mathrm{b}}$ Includes juveniles who were tried or awaiting trial as adults.
${ }^{\mathrm{C}}$ Estimates based on reported data and adjusted for nonresponses.
${ }^{\mathrm{d}}$ Excludes persons of Hispanic or Latino origin.
e Includes American Indians, Alaska Natives, Asians, Native Hawaiians, and other Pacific Islanders.

Jail inmates who were non-U.S. citizens or held for U.S. Immigration and Customs Enforcement

- Most jail jurisdictions (84\%) reported whether the jail population included non-U.S. citizens (table 7).
- Based on jurisdictions that reported housing non-U.S. citizens, non-U.S. citizens accounted for nearly $8 \%$ of the jail population at midyear 2007, up from 7\% in 2006 and $5.4 \%$ in 1999.
- The majority of jail jurisdictions were able to report whether inmates were being held for U.S Immigration and Customs Enforcement (table 8).
- The percentage (2.2\%) of inmates held for U.S. Immigration and Customs Enforcement at midyear 2007 has remained relatively unchanged since 2002.

Table 7. Inmate population in jurisdictions reporting on the number of confined non-U.S. citizens, midyear 1999-2007

|  | Number of <br> reporting <br> Year | Total number <br> jurisdictions | Non-U.S.citizens |  |
| :---: | :---: | :---: | :---: | :---: |
|  | 2,804 | 450,693 | 24,122 | $5.4 \%$ |
| 1999 | 2,775 | 455,590 | 27,680 | 6.1 |
| 2000 | 2,693 | 444,430 | 27,147 | 6.1 |
| 2001 | 2,747 | 453,641 | 32,067 | 7.1 |
| 2002 | 2,718 | 511,957 | 33,392 | 6.5 |
| 2003 | 2,737 | 536,862 | 35,984 | 6.7 |
| 2004 | 2,513 | 516,199 | 30,082 | 5.8 |
| 2005 | 2,393 | 477,253 | 33,428 | 7.0 |
| 2006 | 2,416 | 504,360 | 38,842 | 7.7 |
| 2007 |  |  |  |  |

Table 8. Inmate population in jurisdictions reporting on confined person being held for U.S. Immigration and Customs Enforcement, midyear 2002-2007

| Year | Number of reporting jurisdictions | Total number of inmates | Confined persons held for ICE |  |
| :---: | :---: | :---: | :---: | :---: |
|  |  |  | Number | Percent |
| 2002 | 2,961 | 626,870 | 12,501 | 2.0\% |
| 2003 | 2,940 | 637,631 | 13,337 | 2.1 |
| 2004 | 2,961 | 668,543 | 14,034 | 2.1 |
| 2005 | 2,824 | 703,084 | 11,919 | 1.7 |
| 2006 | 2,784 | 698,299 | 13,598 | 1.9 |
| 2007 | 2,713 | 686,189 | 15,063 | 2.2 |

## Methodology

## Annual Survey of Jails

In each year between the years that BJS conducts a complete census of local jails, BJS conducts the Annual Survey of Jails (ASJ). ASJ is a sample survey of local jails used to estimate the number and characteristics of local inmates nationwide. For the 2007 ASJ, the U.S. Census Bureau, as the collection agent, drew a sample of 874 jurisdictions and 936 jail facilities. Local jail jurisdictions included counties (parishes in Louisiana) or municipal governments that administer one or more local jails.
The 2007 ASJ sample included all jails with certainty (63) that were operated jointly by two or more jurisdictions, or multi-jurisdictional jails. Other jail jurisdictions included with certainty (269) were those that-

- held juvenile inmates at the time of the 2005 Census of Jail Inmates and had an average daily population of 500 or more inmates during the 12 months ending June 30, 2005
- held only adult inmates and had an average daily population of 750 or more.

The remaining jurisdictions were stratified into two groups: jurisdictions with jails holding at least one juvenile on June 30,2005, and jails holding only adults on that date. Using stratified random sampling, 542 jurisdictions were selected from 8 strata based on the two conditions enumerated above and 4 strata based on the average daily jail inmate population during 2005. The average daily jail inmate population was derived from the 2005 Census of Jail Inmates.

Data were obtained from sampled jurisdictions by mail-out and web-based survey questionnaires. After follow-up phone calls to respondents, the response rate for the survey was $100 \%$ for critical items, such as the number of inmates confined, average daily population, and rated capacity. (See appendix tables 6,7 and 8 for standard errors associated with reported estimates from the ASJ 2007 at [http://www.ojp.usdoj.gov/bjs/pub/pdf/jim07.pdf](http://www.ojp.usdoj.gov/bjs/pub/pdf/jim07.pdf).)

## Survey of Large Jails

In 2003 BJS worked with the National Institute of Correction's Large Jail Network to identify the areas where additional data were needed to guide decision-making on jail policies and programs. As a result of this collaboration, BJS developed the 2004 Survey of Large Jails (SLJ), an addendum to the Annual Survey of Jails that gathered information from jail jurisdictions with an average daily population of 1,000 or more inmates or a rated capacity of 1,000 or more beds.

The survey focused on critical issues related to jail operations and inmate management, information on offender flows through local jails, corresponding workloads, and jail programs and treatment. Specifically, the survey measured the number of jail admissions, including conviction status, most serious offenses, and screening at intake for mental health disorders, risk of suicide, and drug use. It also included questions on the number of inmates participating in counseling and special programs, number of inmates discharged, types of releases, and lengths of stay.
Data were obtained by mailed questionnaires. Through follow-up phone calls and facsimiles, 131 of the 146 jail jurisdictions (90\%) responded.

## Weekly admission and release estimation procedures

Based on the 2007 ASJ, 830 of the 936 jail facilities (89\%) provided valid data on weekly admissions and releases. Because there were nonresponse and incomplete data on admissions and releases, data on offender flows through local jails were estimated for 106 jail facilities to calculate a weekly estimate. Estimates were based on two criteria:

- Data for 73 jail facilities included admission and release data based on the response to the 2006 Annual Survey of Jails.
- Data for 33 jail facilities were based on the average number of admissions and releases for the average daily population category in which the facility was grouped.


## Calculating annual admissions

Based on findings from the 2004 Survey of Large Jails (SLJ), BJS determined that the June admission data were a reliable source to calculate a nationwide annual admission estimate. Although the number of admissions to jails fluctuated throughout the year, the SLJ tracked monthly movements from January 2003 to January 2004 and determined that the June 2003 count $(339,500)$ closely matched the annual average number of admissions $(342,956)$.
The number of annual admissions was calculated by multiplying the weekly admissions by the sum of 365 days divided by 7 days.

## Calculating weekly turnover rates

Weekly jail turnover rates were modeled after the Bureau of Labor Statistics' Job Openings and Labor Turnover Survey. Additional information on turnover rates is available at [http://www.bls.gov/jit/](http://www.bls.gov/jit/). Jail turnover rates were calculated by adding admissions and releases and dividing by the average daily population. The turnover rate takes into account admissions into and releases from jails and gives an indication of the volatility of the jail population. Higher turnover rates mean relatively larger numbers of admissions and releases relative to the size of the average daily population.

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The Bureau of Justice Statistics is the statistical agency of the U.S. Department of Justice. Jeffrey L. Sedgwick is the director.
BJS Bulletins present the first release of findings from permanent data collection programs.

This Bulletin was written by William J. Sabol, Ph.D., and Todd D. Minton. Heather Couture verified the report.

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Georgette Walsh edited the report, Tina Dorsey produced the report, and Jayne Robinson prepared the report for final printing under the supervision of Doris J. James.

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| Appendix table 1. Number of jail jurisdictions, midyear 1999-2007 |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Number of jail jurisdictions, midyear |  |  |  |  |  |  |  |  |
| Jurisdiction size* | 1999 | 2000 | 2001 | 2002 | 2003 | 2004 | 2005 | 2006 | 2007 |
| Total | 2,999 | 3,001 | 3,002 | 3,001 | 3,003 | 3,003 | 2,876 | 2,861 | 2,860 |
| Fewer than 50 |  |  |  |  |  |  |  |  |  |
| inmates | 1,518 | 1,512 | 1,479 | 1,387 | 1,369 | 1,331 | 1,147 | 1,130 | 1,097 |
| 50 to 99 | 547 | 499 | 509 | 535 | 546 | 526 | 559 | 548 | 583 |
| 100 to 249 | 471 | 512 | 523 | 554 | 547 | 566 | 564 | 561 | 558 |
| 250 to 499 | 212 | 224 | 231 | 255 | 259 | 294 | 286 | 281 | 272 |
| 500 to 999 | 128 | 131 | 137 | 141 | 144 | 135 | 161 | 180 | 177 |
| 1,000 or more | 123 | 123 | 123 | 129 | 138 | 151 | 159 | 161 | 173 |
| *Based on the average daily population. |  |  |  |  |  |  |  |  |  |

Appendix table 2. Number of inmates confined in local jails, by size of jurisdiction, midyear 1999-2007

|  | Number of inmates, midyear |  |  |  |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: | ---: |
| Jurisdiction size* | 1999 | 2000 | 2001 | 2002 | 2003 | 2004 | 2005 | 2006 | 2007 |
| Total | 605,943 | 621,149 | 631,240 | 665,475 | 691,301 | 713,990 | 747,529 | 766,010 | 780,581 |
| Fewer than 50 |  |  |  |  |  |  |  |  |  |
| inmates | 29,965 | 29,281 | 30,166 | 26,510 | 26,730 | 25,162 | 22,688 | 22,414 | 22,460 |
| 50 to 99 | 38,838 | 34,571 | 37,179 | 38,042 | 39,947 | 37,239 | 40,835 | 40,208 | 42,325 |
| 100 to 249 | 73,120 | 80,177 | 81,453 | 87,334 | 88,229 | 90,727 | 90,369 | 93,520 | 91,944 |
| 250 to 499 | 72,928 | 79,688 | 82,228 | 92,532 | 93,595 | 106,911 | 102,249 | 100,599 | 98,545 |
| 500 to 999 | 87,386 | 94,060 | 97,716 | 104,784 | 106,436 | 98,362 | 113,633 | 126,092 | 123,007 |
| 1,000 or more | 303,706 | 303,371 | 302,499 | 316,274 | 336,364 | 355,590 | 377,755 | 383,177 | 402,300 |

Note: Detail may not add to total because of rounding.
*Based on the average daily population.

| Appendix table 3. Rated capacity of local jails and percent of capacity occupied, 1995-2007 |  |  |  |
| :---: | :---: | :---: | :---: |
| Year | Rated capacity ${ }^{\text {a }}$ | Amount of capacity added ${ }^{\text {b }}$ | Percent of capacity occupied $^{\text {C }}$ |
| 1995 | 545,763 |  | 93\% |
| 1996 | 562,971 | 17,208 | 92 |
| 1997 | 586,564 | 23,593 | 97 |
| 1998 | 612,780 | 26,216 | 97 |
| 1999 | 652,321 | 39,541 | 93 |
| 2000 | 677,787 | 25,466 | 92 |
| 2001 | 699,309 | 21,522 | 90 |
| 2002 | 713,899 | 14,590 | 93 |
| 2003 | 736,471 | 22,572 | 94 |
| 2004 | 755,603 | 19,132 | 94 |
| 2005 | 789,001 | 33,398 | 95 |
| $2006{ }^{\text {d }}$ | 798,000 | 8,999 | 96 |
| 2007 | 813,502 | 15,502 | 96 |
| Average annual increase, |  |  |  |
| 1995-2007 | 3.4\% | 22,312 |  |
| 2000-2007 | 2.6 | 19,388 |  |
| Note: Capacity data for 1995-1998, 2000-2004, and 2006-2007 were survey estimates subject to sampling error. |  |  |  |
| ${ }^{\text {a }}$ Rated capacity is the number of beds or inmates assigned by a rating official to facilities within each jurisdiction. |  |  |  |
| ${ }^{\mathrm{b}}$ The number of beds added during the 12 months ending midyear of each year. |  |  |  |
| ${ }^{\text {c }}$ The number of inmates divided by the rated capacity and multiplied by 100 . |  |  |  |
| ${ }^{\text {d }}$ Based on revised data for 2006. |  |  |  |


| Appendix table 4. Characteristics of inmates in local jails, midyear 2000 and 2005-2007 |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Characteristic | Number of inmates |  |  |  |
|  | 2000 | 2005 | 2006 | 2007 |
| Average daily population ${ }^{\text {a }}$ | 618,319 | 733,442 | 755,896 | 773,800 |
| Number of inmates at midyear | 621,149 | 747,529 | 766,010 | 780,581 |
| Jail incarceration rate ${ }^{\text {b }}$ | 226 | 252 | 256 | 259 |
| Gender |  |  |  |  |
| Male | 550,162 | 652,958 | 666,985 | 680,009 |
| Female | 70,987 | 94,571 | 99,025 | 100,572 |
| Age |  |  |  |  |
| Adults | 613,534 | 740,770 | 759,906 | 773,744 |
| Males | 543,120 | 646,807 | 661,329 | 673,697 |
| Female | 70,414 | 93,963 | 98,577 | 100,047 |
| Juveniles ${ }^{\text {c }}$ | 7,615 | 6,759 | 6,104 | 6,837 |
| Held as adults ${ }^{\text {d }}$ | 6,126 | 5,750 | 4,836 | 5,652 |
| Held as juveniles | 1,489 | 1,009 | 1,268 | 1,185 |
| Race/Hispanic origin ${ }^{\text {e }}$ |  |  |  |  |
| White ${ }^{\dagger}$ | 260,500 | 331,000 | 336,600 | 338,400 |
| Black/African American ${ }^{\dagger}$ | 256,300 | 290,500 | 296,000 | 301,900 |
| Hispanic/Latino | 94,100 | 111,900 | 119,200 | 125,600 |
| Other ${ }^{\text {f,g }}$ | 10,200 | 13,000 | 13,500 | 13,900 |
| Two or more races ${ }^{\dagger}$ |  | 1,000 | 700 | 800 |
| Conviction status ${ }^{\text {e }}$ |  |  |  |  |
| Convicted | 270,000 | 284,400 | 290,100 | 296,900 |
| Male | 234,200 | 248,100 | 251,600 | 256,500 |
| Female | 41,300 | 36,300 | 38,500 | 40,400 |
| Unconvicted | 343,600 | 463,100 | 475,900 | 483,700 |
| Male | 300,300 | 405,300 | 415,900 | 423,800 |
| Female | 49,600 | 57,900 | 60,000 | 59,900 |
| ...Not collected. |  |  |  |  |
| ${ }^{\mathrm{a}}$ Average daily population is the sum of the number of inmates in jail each on each day for a year divided by the total number of days in a year. |  |  |  |  |
| ${ }^{\text {b }}$ Number of inmates per 100,000 U.S. resident population. |  |  |  |  |
| ${ }^{\text {c }}$ Juveniles are persons under the age of 18 at midyear. |  |  |  |  |
| ${ }^{\text {d }}$ Includes juveniles who were tried or awaiting trial as adults. |  |  |  |  |
| ${ }^{\text {e }}$ Estimates based on reported data adjusted for nonresponse. |  |  |  |  |
| ${ }^{\text {f }}$ Excludes persons of Hispanic or Latino origin. |  |  |  |  |
| ${ }^{9}$ Includes American Indians, Alaska Natives, Asians, Native Hawaiians, and other Pacific Islanders |  |  |  |  |


| Appendix table 5. Persons under jail supervision, by confinement status and type of program, midyear 2000, 2006, and 2007 |  |  |  |
| :---: | :---: | :---: | :---: |
| Confinement status and type of program | Number of persons under jail supervision |  |  |
|  | 2000 | 2006 | 2007 |
| Total | 687,033 | 826,232 | 848,826 |
| Held in jail | 621,149 | 766,010 | 780,581 |
| Supervised outside of a jail facility ${ }^{\text {a }}$ | 65,884 | 60,222 | 68,245 |
| Weekender programs | 14,523 | 11,421 | 10,473 |
| Electronic monitoring | 10,782 | 10,999 | 13,121 |
| Home detention ${ }^{\text {b }}$ | 332 | 807 | 512 |
| Day reporting | 3,969 | 4,841 | 6,163 |
| Community service | 13,592 | 14,667 | 15,327 |
| Other pretrial supervision | 6,279 | 6,409 | 11,148 |
| Other work programs ${ }^{\text {c }}$ | 8,011 | 8,319 | 7,369 |
| Treatment programs ${ }^{\text {d }}$ | 5,714 | 1,486 | 2,276 |
| Other | 2,682 | 1,273 | 1,857 |
| ${ }^{\text {a }}$ Excludes persons supervised by a probation or parole agency. <br> ${ }^{\mathrm{b}}$ Includes only those without electronic monitoring. <br> ${ }^{\text {c Includes persons in work release programs, work gangs, and other }}$ work alternative programs. <br> ${ }^{\text {d Includes persons under drug, alcohol, mental health, and other }}$ medical treatment. |  |  |  |
|  |  |  |  |
|  |  |  |  |
|  |  |  |  |


| Appendix table 6. Estimated standard errors by confinement status, Annual Survey of Jails, 2007 |  |  |  |
| :---: | :---: | :---: | :---: |
| Characteristics | Survey estimates | Standard error | Relative standard error (percent)* |
| Total | 848,826 | 4,330 | 0.51\% |
| Held in jail | 780,581 | 3,993 | 0.51 |
| Supervised outside a jail facility | 68,245 | 1,270 | 1.86 |
| Excluding weekenders | 57,771 | 1,200 | 2.08 |
| Weekender programs | 10,473 | 347 | 3.31 |
| Average daily population | 773,800 | 3,829 | 0.49 |
| Admissions | 250,950 | 3,244 | 1.29 |
| Rated capacity | 813,502 | 5,329 | 0.66 |

*Calculated by dividing the standard error by the survey estimates and multiplying by 100.

| Appendix table 7. Estimated standard errors by selected characteristics, Annual Survey of Jails, 2007 |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: |
| Characteristics | Total ${ }^{\text {a }}$ | Survey estimates | Standard error | Relative standard error (percent) ${ }^{\text {b }}$ |
| Gender |  |  |  |  |
| Male | 680,009 | 680,009 | 3,527 | 0.52\% |
| Female | 100,572 | 100,572 | 978 | 0.97 |
| Adults | 773,744 | 773,744 | 3,967 | 0.51\% |
| Juveniles | 6,837 | 6,837 | 167 | 2.44\% |
| Held as adults | 5,652 | 5,652 | 157 | 2.78 |
| Held as juveniles | 1,185 | 1,185 | 147 | 12.39 |
| Race/Hispanic origin |  |  |  |  |
| White ${ }^{\text {c }}$ | 338,400 | 327,864 | 3,328 | 1.01\% |
| Black/African American ${ }^{\text {c }}$ | 301,900 | 292,457 | 2,754 | 0.94 |
| Hispanic/Latino | 125,600 | 121,660 | 1,758 | 1.44 |
| Other ${ }^{\text {c,d }}$ | 13,900 | 13,528 | 710 | 5.25 |
| Two or more races ${ }^{\text {c }}$ | 800 | 754 | 115 | 15.28 |
| Conviction status (adults) |  |  |  |  |
| Awaiting trial or in other unconvicted category | 479,400 | 470,960 | 3,532 | 0.75\% |
| Convicted | 294,300 | 289,098 | 3,936 | 1.36 |
| Note: Detail may not sum to total due to rounding. |  |  |  |  |
| ${ }^{\text {a }}$ Total estimates were based on reported data adjusted for nonresponse. |  |  |  |  |
| ${ }^{\mathrm{b}}$ Calculated by dividing the standard error by the survey estimates and multiplying by 100. |  |  |  |  |
| ${ }^{\text {c Excludes persons of Hispanic or Latino origin. }}$ |  |  |  |  |
| dIncludes American Indians, Alaska Natives, Asians, Native Hawaiians, and other Pacific Islanders. |  |  |  |  |


| Appendix table 8. Estimated percentages of local jail inmates by selected characteristics and ratio estimates, 2007 |  |  |
| :---: | :---: | :---: |
| Characteristics | Estimate | Standard error |
| Gender |  |  |
| Male | 87.1\% | 0.10\% |
| Female | 12.9 | 0.10 |
| Race/Hispanic origin |  |  |
| White ${ }^{\text {a }}$ | 43.4\% | 0.33\% |
| Black/African American ${ }^{\text {a }}$ | 38.7 | 0.33 |
| Hispanic/Latino | 16.1 | 0.22 |
| Other ${ }^{\text {a,b }}$ | 1.8 | 0.09 |
| Two or more races ${ }^{\text {a }}$ | 0.1 | 0.02 |
| Conviction status |  |  |
| Convicted | 38.0\% | 0.33\% |
| Male | 32.9 | 0.30 |
| Female | 5.2 | 0.09 |
| Unconvicted | 62.0\% | 0.33\% |
| Male | 54.3 | 0.29 |
| Female | 7.7 | 0.07 |

Note: Detail may not sum to total due to rounding.
${ }^{\text {a }}$ Excludes Hispanic or Latino origin.
${ }^{\mathrm{b}}$ Includes American Indians, Alaska Natives, Asians, Native Hawaiians, and other Pacific Islanders.


[^0]:    *See Methodology for methods used to estimate admissions. See 1999 Census of Jails (NCJ 186633) and Jail and Jail Inmates 1993-94, BJS Bulletin (NCJ 151651) for data used to estimate admissions.

